THE STATE OF NEW HAMPSHIRE

SUPREME COURT

No. 2019-0028

State of New Hampshire

v.

Paul "Ray" Spaulding

DEFENDANT'S MEMORANDUM ON BAIL

Paul "Ray" Spaulding was charged in the Cheshire County Superior Court with felony criminal threatening and reckless conduct, and misdemeanor domestic violence. On December 17 and 21, 2018, the court (Ruoff, J.) heard arguments and testimony on the issues of probable cause and bail. The court found no probable cause to support the reckless conduct charge, found probable cause to support the criminal threatening charge, and ordered preventive detention.

Spaulding appeals the preventive detention order.

ARRAIGNMENT AND BAIL HEARING

The court arraigned Spaulding on December 17. BH 3. The State sought preventive detention. BH 4. In support, it argued that Spaulding attempted to physically detain his girlfriend, Tammy Stohl, in her home. BH 5. He then looked for her after she fled the apartment, reentered it, and according to Stohl's daughter, threatened to kill himself. BH 5. Upon his arrest, the police found

two firearms, a knife, and a pistol magazine. BH 6. Spaulding allegedly said to the police, "I'm going to kill the bitch." BH 7.

Defense counsel argued that the State failed to justify preventive detention by clear and convincing evidence. BH 9; see RSA 597:2, IV(a) (allowing preventive detention if "the court determines by clear and convincing evidence that release will endanger the safety of that person or the public"). The court found that preventive detention was warranted based on evidence that Spaulding used alcohol, had firearms, and threatened Stohl. BH 11-12.

PROBABLE CAUSE HEARING AND RENEWED BAIL ARGUMENT

On December 21, the court held a probable cause hearing and heard Spaulding's argument for reconsideration of preventive detention. Hinsdale Police Chief Todd Faulkner testified that on December 16, the department received a call for service at 2:04 a.m. from 23 Canal Street. PC 6, 10-11. Sergeant Murray and Officer Sanmatero responded. PC 15. The officers heard yelling from Apartment 5, entered, and ordered Spaulding to exit. PC 16-17.

Spaulding had a firearm on his right hip. PC 17. During the arrest, Spaulding was angry and vocal. PC 19. He twice said to the officers, "I'm going to kill the bitch." PC 20-21. After detaining Spaulding, the police recovered a second gun. PC 19. One gun, a Kel-Tec semiautomatic pistol, was missing one round. PC 21. The other, a Smith and Wesson, was not missing any rounds. PC 21.

At the jail, the police additionally seized from Spaulding a magazine and a sheathed knife with a six-inch blade. PC 37.

Stohl told the police that she and Spaulding had been dating for about a year. PC 24. That evening, they were at the VFW, where Spaulding drank. PC 24, 44. The police did not ask Stohl whether she drank. PC 43. When they returned to her apartment, they smoked marijuana. PC 26. For reasons that were not made clear at the hearing, Spaulding became upset. PC 25. Stohl tried to leave the bedroom, but he physically prevented her from doing so. PC 25. When she was able to leave the bedroom, a verbal argument continued in the living room, and she left the apartment. PC 25.

Stohl went to the apartment of a first-floor neighbor. PC 27. Spaulding banged on the neighbor's door, and said that if she did not open it, he would shoot it down. PC 28. Stohl was afraid because she had never seen Spaulding so angry. PC 29. She told Faulkner that while inside the apartment, she heard Spaulding run outside, and then heard a gunshot. PC 29, 40. However, Stohl told Murray that she was hiding behind a car outside when she heard a gunshot. PC 41.

According to Stohl, she returned to her apartment where her daughter, Jessica Atherton, was calling 911. PC 30. Spaulding returned to the apartment and asked Stohl to give him his leather vest, which she did. PC 30. He re-entered the apartment, but there was no further physical contact or threats. PC 31. The police arrived shortly thereafter. PC 31.

The officers interviewed Atherton and another resident of the housing complex. PC 31-35, 37. Atherton said she went to the VFW with Spaulding and Stohl. PC 31. When they returned, Atherton heard arguing, heard Stohl and Spaulding leave, and heard banging on the neighbor's apartment door. PC 31. She heard Spaulding say, "I'm not doing this any more, I'm just going to shoot it down or I'm not going to take this any more." PC 32. According to Atherton, Spaulding came back up to the apartment and said he was going to kill himself, or "something to that effect." PC 32. He ran outside, and she heard a shot. PC 32.

The resident told the police that he heard an argument in the parking lot, but neither Stohl nor Atherton said any argument occurred there. PC 37, 40. He said he heard a "pop," which he believed to be a gunshot. PC 37. No one saw Spaulding fire a gun. PC 38. The police found no spent shell casing. PC 35-36, 38. No analysis of the gun confirmed that it had recently been fired, and the police did not attempt to look for gunshot residue on Spaulding. PC 42.

After the hearing, the court found probable cause to support the felony criminal threatening charge, but not the reckless conduct charge. PC 54-55. Spaulding asked the court to reconsider its preventive detention order. PC 55. The court agreed that Spaulding presented no risk of flight, and that his criminal record, a misdemeanor marijuana conviction from 1991, was not a factor. PC 56. It took the matter under advisement, but issued an order for preventive detention on the basis of "the combination of alcohol, domestic violence, threats to kill the victim, to shoot a

door down, the discharge of a firearm, the defendant's combativeness with the police, and the fact he was armed with a 12" knife and two loaded semi-automatic 9MM pistols. . . . " Order on Bail/Probable Cause.

ARGUMENT

Spaulding's appeal of the preventive detention order presents a mixed question of law and fact. The Court will defer to the lower court on findings of fact unless clearly erroneous. State v.

Thelusma, 167 N.H. 481, 484 (2015). It will consider de novo legal questions, such as the meaning of statutory language. State v.

Labrie, __ N.H. __ (decided November 6, 2018).

The probable cause hearing testimony outlined an episode of alleged domestic violence. Like many such incidents, it featured emotion and volatility. Spaulding was armed. The court focused exclusively on the incident to conclude that Spaulding's release would pose a future danger to Stohl. The issue is whether it erred in doing so.

The bail statute provides that "[t]he court shall order the prearraignment or pretrial release of the person on his or her personal recognizance, or upon execution of an unsecured appearance bond in an amount specified by the court . . . subject to the condition that the person not commit a crime during the period of his or her release, and subject to the further condition or combination of conditions that the court may require. . . ." RSA 597:2, III(a). "A person who the court determines to be a danger to the safety of

that person or the public shall be governed by the provisions of paragraph IV. . . . "RSA 597:2, III(a). Under paragraph IV, "the court may order preventive detention without bail, or in the alternative, may order restrictive conditions including but not limited to electronic monitoring and supervision, only if the court determines by clear and convincing evidence that release will not endanger the safety of that person or the public." RSA 597:2, IV(a). The statute directs the court to consider conduct as "evidence of posing a danger." RSA 597:2, IV(a)(1)-(7) (listing examples of potentially relevant conduct).

This Court has not construed the language of this version of the bail statute, which became effective in September of 2018. When construing a statute, the Court will give meaning to all the words of a statute and will not add language that the legislature did not see fit to include. Labrie, __ N.H. at __. It will ascertain the legislature's intent by considering the statute's provisions in the context of its structure and scheme. State v. Allain, __ N.H. __ (decided September 11, 2018).

The statute has three features. First, it establishes preventive detention without bail as a last resort. Release on bail is a presumption, RSA 592:2, III(a), and the statute directs the court to consider the restrictive but less severe options of electronic monitoring or supervision even in cases where the defendant's release may pose a danger. RSA 597:2, IV(a). Second, it does not permit the court to rest the dangerousness determination solely on the defendant's alleged offense. Third, it does not provide that a domestic violence allegation demonstrates

clear and convincing evidence of danger to the alleged victim to warrant detention without bail. In the second and third respects, this statute is different than the federal bail statute, 18 U.S.C. § 3142(e) & (f), which allows for detention if the defendant has been convicted of, or stands charged with, enumerated offenses. See also Fla. Ann. Stat. § 907.041(4) (listing crimes that qualify for detention); Mass. Gen. Laws Ann. §58A (allowing for detention in certain specified cases); N.H. R.S.A. 597:1-c (no bail for offenses where penalty is life in prison).

The statute thus requires the court to address dangerousness on a case-by-case basis, and to detain the defendant without bail only if danger is so firmly established that there is no viable and less restrictive alternative. Here, the court gave no weight to any circumstance outside the few minutes comprising the alleged criminal episode.

For example, the record is silent on the reasons for the argument between Spaulding and Stohl. If the argument was over some transient concern, Spaulding's release may pose no danger. By contrast, if it was over a matter of continuing import, such as Stohl telling Spaulding that she was going to see other men, Spaulding's angry reaction may more likely signal future danger. Faulkner related that Stohl had never seen Spaulding act this way. That indicates his behavior was out of character. If the relationship was largely characterized by non-violent, non-aggressive behavior on Spaulding's part, his anger was more likely transitory, and his release less likely poses a risk of danger, especially after a relatively long period of incarceration. There was

no evidence that Spaulding had previously abused Stohl, or that he had been accused of domestic violence – or any criminal violence – apart from this episode. There was also no evidence that Stohl or Atherton sought a domestic violence protective order against Spaulding in the wake of this incident. In light of these factors, the record provides no support for the proposition that the safety of all concerned could not be assured by electronic monitoring, bail supervision, or other conditions less restrictive than detention without bail.

With respect to alcohol, the record fails to support a conclusion that Spaulding's level of intoxication on this occasion signals a continuing risk of danger. There was testimony that he, Stohl and Atherton went to the VFW. There was also testimony that Spaulding and Stohl smoked marijuana, PC 26, and that Spaulding had an unspecified number of "Jack and Cokes" at the VFW. PC 43. However, there was no testimony that would permit the court to draw a nexus between alcohol and the offense, and no indication that Spaulding could not abide by a condition of release mandating that he abstain from alcohol. Similarly, with respect to weapons, while Spaulding had guns and a knife, there was no inquiry into whether he had other weapons, and if so, whether he would surrender them and abstain from possessing others as a condition of bail.

Viewed accordingly, the record demonstrates an emotional encounter during which Spaulding threatened Stohl and discharged a gun in a manner that endangered no one. The incident was alarming and warranted a specially crafted bail order.

However, if this incident – absent consideration of any other circumstance – justifies a no-bail hold, there exists the risk that any number of non-dangerous defendants will be detained without bail. That result frustrates the purpose and intended operation of the bail statute, because it focuses the inquiry solely on the offense, and does not compel the court to undergo a rigorous consideration of less restrictive alternatives. It also risks adding an unenacted domestic violence exception to the bail statute, whereby defendants who possess weapons and make threats are routinely detained without bail.

For all these reasons, Mr. Spaulding asks the Court to rule that, on this record, the lower court erred in holding him without bail. It asks the Court to either vacate that order, based on the lack of proof of clear and convincing evidence of danger, or remand his case for further consideration of whether circumstances outside the offense change the dangerousness calculus so he can be released on electronic monitoring, bail supervision, or other conditions less restrictive than a no-bail hold.

Respectfully submitted,

By /s/ David M. Rothstein
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Deputy Director
New Hampshire Public Defender
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Concord, NH 03301
(603) 224-1236
dmrothstein@nhpd.org

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing memorandum is being timely provided to the State of New Hampshire through the New Hampshire Supreme Court's electronic filing system's electronic service.

/s/ David M. Rothstein
David M. Rothstein #5991

DATED: March 12, 2019

THE STATE OF NEW HAMPSHIRE

JUDICIAL BRANCH

DOMESTIC VIOLENCE/STALKING CRIMINAL ORDER OF PROTECTION INCLUDING ORDERS AND CONDITIONS OF BAIL

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WARNING: The attached order shall be enforced, even without registration, by the courts of any state, the District of Columbia, and any U.S. Territory, and may be enforced on Tribal Lands (18 U.S.C. § 2265). Crossing state, territorial, or tribal boundaries to violate this order may result in federal imprisonment (18 U.S.C. § 2262). As a result of this order it may be unlawful for you to possess or purchase a firearm including a rifle, pistol, or revolver, or ammunition pursuant to federal law under 18 U.S.C. § 922(g)(8) and state law. The defendant is advised that he/she has the further opportunity to be heard before a judge on bail issues within 24/48 hours of the request being made to the court, excluding weekends and holidays (RSA 597:6-e, I).

The above named defendant is restrained from harassing, stalking, or threatening an intimate partner, or child of an intimate partner or of the defendant, or engaging in other conduct that would place an intimate partner in reasonable fear of bodily harm to the intimate partner or child; and

The defendant is prohibited from the use, attempted use or threatened use of physical force against such intimate partner or child that would reasonably be expected to cause bodily injury; and/or

The above named defendant represents a credible threat to the physical safety of such intimate partner or child;

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	MINAL ORDER OF PROTECTION INCLUDING ORD	DERS AND CONDITIONS OF BAIL			
lt is	hereby ordered pending arraignment	☐ trial ☐ probable cause hearing ☐ appeal ☐ other			
that I.	A. The defendant shall be released on	1 \$ personal recognizance and subject to d those conditions indicated in Paragraph III.			
	B. The defendant shall be released on listed in Paragraph II and those con	n \$ cash/surety bond subject to conditions nditions indicated in Paragraph III.			
15 <i>8</i> 1	C. The defendant shall be detained to	permit revocation of conditional release.			
	D, The defendant shall be detained for probation violation.	be detained for not more than 72 hours to allow for filing of a			
ff. 200	E. A hearing pursuant to RSA 597:2, II	III shall be conducted before the acceptance of bail.			
II.	F. The Court hereby orders that the de 597:2, fine. IV (4). Sec red Defendant's release is subject to the condi	efendant be detained without bail pursuant to RSA send of hung of combating violetic day distinct that: or local crime while on release. Through			
	A. Derendant not commit a rederal, state of	or local crime while on release.			
	C. Defendant advise the court in writing of				
	D. Defendant comply with all civil domestic violence and stalking orders of protection.				
HI.3	The Court hereby determines that defends will not reasonably assure the appeara				
	will endanger the safety of the defenda	ant or of another person or the community.			
	defendant: A. Shall have no contact with TAMMY STO the sending or delivery of gifts, thro specifically authorized by the Court	ough a third party or any other method unless t, and is further ordered not to interfere with this persor see of employment and additionally is ordered to refrain nere such person(s) may be.			
ik:	Protected Party #3 name:				
	Protected Party #4 name:				
Č, š	B. Shall live at:				
8	C. Shall not travel outside of: New Hamps				
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		earm, destructive device, dangerous weapon, or			
	F. Shail refrain from any use of alcoholas defined in RSA 318-B.	ol, and use of a narcotic drug or controlled substance			
	G. Shall comply with the following curf	few:			
	H. Is ordered not to drive until defende	ant's license or privilege is restored by the Director of			

Case Name: State of New Hampshire Case Number: 213-2018-CR-460	vPNO:
	NCLUDING ORDERS AND CONDITIONS OF BAIL
of the contract of the state of	ng law enforcement agency or as required.
J. Shall remain in the cuat at and to report any viol the above named add	nstody of, a responsible adult residing, N.H, who agrees to supervise the defendant ation of a release condition to the Court. The Court has found that all has reasonably assured the Court that the defendant will appear of pose a danger to the safety of any person in the community.
K. Sign a waiver of extra	idition befere released on bail-
party(ies) TAMMY STOV	npt to use or threaten to use physical force against the protected <u>FLL</u> , or the parties' children which would led to cause bodily injury.
party(ies) family or he place of residence), o	rassing, stalking, abusing or threatening to abuse the protected busehold members, or protected party(ies) relatives (regardless of engaging in other conduct which would place a person in dily injury to the person or person's household members or
N. Other: The defendant shall	not be on the property of 23 Sanal Street in this relate, NH-
while on release; and	20.60대 10.1 - 10.1 - 10.1 - 10.1 - 12.1 - 10.1 - 10.1 - 10.1 - 10.1 - 10.1 - 10.1 - 10.1 - 10.1 - 10.1 - 10.1
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Date	Signature of Judge / Bail Commissioner
	Printed Name of Judge / Bail Commissioner
Acknowledgment of Receipt: I hereby acknowledge receipt of form.	he above order and the penalties notification on pages 4 & 5 of this
Date	Signature of Defendant
* * * * * * * * * * * * * * * * * * *	Signature of Surety
Amendments to bail condition 12-17-15 Date	Signature of Judge David W. Pluoif, Presiding Justice
	Printed Name of Judge

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CRIMINAL ORDER OF PROTECTION INCLUDING OR	DERS AND CONDITIONS	OF BAIL	2000年 2000年的1960年

PENALTY FOR OFFENSE COMMITTED WHILE ON RELEASE

A person convicted of an offense while released pursuant to this chapter shall be sentenced, in addition to the sentence prescribed for the offense, to:

- A. A term of imprisonment of not more than 7 years if the offense is a felony; or
- B. A maximum term of imprisonment of not more than 1 year if the offense is a misdemeanor.

A term of imprisonment imposed pursuant to this section shall be consecutive to any other sentence of imprisonment. Neither the penalty provided by this section nor any prosecution under this section shall interfere with or prevent the forfeiture of any bail or the exercise by the Court of its power to punish for contempt, but this section shall be construed to provide an additional penalty for failure to appear.

II. DETENTION AND SANCTIONS FOR DEFAULT OR BREACH OF CONDITIONS

- A. A peace officer may detain an accused until he can be brought before a justice if he has a warrant issued by a justice for default of recognizance or for breach of conditions of release or if he witnesses a breach of conditions of release. The accused shall be brought before a justice for a ball revocation hearing within 48 hours, Saturdays, Sundays and holidays excepted.
- B. A person who has been released pursuant to the provisions of RSA 597:2 and who has violated a condition of this release is subject to a revocation of release, an order of detention, and a prosecution for contempt of court under the provisions of RSA 597:7-a.
- C. The State may initiate a proceeding for revocation of an order of release by filing a motion with the Court which ordered the release. The Court may issue a warrant for the arrest of a person charged with violating a condition of release, and the person shall be brought before the Court for a proceeding in accordance with the section.

III RSA 641:5 TAMPERING WITH WITNESSES AND INFORMANTS. A person is guilty of a class B felony if:

- A. Believing that an official proceeding, as defined in RSA 641:1, II or investigation is pending or about to be instituted, the person attempts to induce or otherwise cause another person to:
 - 1. Testify or inform falsely; or
 - 2. Withhold any testimony, information, document or thing; or
 - 3. Elude legal process summoning him to provide evidence; or
 - 4. Absent himself from the proceeding or investigation to which he has been summoned; or
- B. The person commits any unlawful act in retaliation for anything done by another person in the capacity as witness or informant; or
- C. The person solicits, accepts, or agrees to accept, any benefit in consideration of his or her doing any of the things specified in Paragraph A.

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Case Number: 2.132018-CR-460	1 1		PNO:	

CRIMINAL ORDER OF PROTECTION INCLUDING ORDERS AND CONDITIONS OF BAIL

NOTICE OF INTERSTATE ENFORCEMENT AND COMPLIANCE WITH THE VIOLENCE AGAINST WOMEN ACT (VAWA)

- 1. This criminal protective order meets all full faith and credit requirements of the Violence Against Women Act, 18 U.S.C. § 2265 (1994). This Court has jurisdiction over the parties and the subject matter; the defendant has been afforded notice and a timely opportunity to be heard as provided by the laws of this jurisdiction. This order is valid and enforceable throughout New Hampshire and all other states, the District of Columbia, all tribal lands and all U.S. Territories, and shall be enforced as if it were an order of any such jurisdiction.
- 2. Violations of this order are subject to state and federal criminal penalties. If the restrained party (the defendant) travels across state or tribal boundaries, or causes the protected party to travel across state or tribal boundaries, with the intent to violate the protective orders and then violates a protective provision of this order, the defendant may be prosecuted for a federal felony offense under the Violence Against Women Act, 18 U.S.C. § 2262(a)(1) or (2) (1994).
- 3. It shall be unlawful for any person subject to a qualifying protection order to possess any firearm or ammunition in or affecting commerce; or to ship, transport or receive any firearm or ammunition which has been shipped or transported in interstate or foreign commerce. A qualifying court order is an order that was issued after a hearing of which the defendant received actual notice, and at which the defendant had an opportunity to participate; and includes a finding that such person represents a credible threat to the physical safety of an intimate partner or child of such person or intimate partner or which restrains the person from harassing, stalking, or threatening an intimate partner or child of such intimate partner or person, or engaging in other conduct that would place an intimate partner in reasonable fear of bodily injury to the partner or child; or by its terms explicitly prohibits the use, attempted use, or threatened use of physical force against such intimate partner or child that would reasonably be expected to cause bodily injury. 18 U.S.C. § 922 (g) (8).
- 4. It shall be unlawful for any person convicted in any court of a misdemeanor crime of domestic violence to ship, transport in interstate commerce, or possess in or affecting commerce, any firearm or ammunition; or to receive any firearm or ammunition which has been shipped or transported in interstate or foreign commerce. 18 U.S.C. § 922 (g) (9).
- 5. If you have any questions whether these laws make it illegal for you to possess or purchase a firearm, you should consult an attorney.

THE STATE OF NEW HAMPSHIRE JUDICIAL BRANCH

SUPERIOR COURT

Cheshire County

Cheshire Superior Court

State v. Paul R Spaulding

213-2018-CR-00460

ORDER ON BAIL/PROBABLE CAUSE

As explained at the hearing in this matter, the Court finds probable cause for the two pending domestic violence misdemeanor charges and the felony criminal threatening.

The Court does not find probable cause on the felony reckelss conduct charge and that charge is dismissed.

Upon reflection, the Court's prior order of preventative detention remains in effect. The Court finds that the combination of alcohol, domestice violence, threats to kill the victim, to shoot a door down, the discharge of a firearm, the defendant's combativeness with the police, and the fact that he was armed with a 12" knife and two loaded semi-automatic 9MM pistols all warrant detention without bail.

So Ordered.

December 21, 2018

Date

Signature of Judge

Hon. David W. Ruoff

Printed Name of Judge

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CLERK'S NOTICE DATED

12/26/18 J. Kilham/M. Lugo/cc.Hoc

NHJB-2010-DFPS (11/01/2011)